

STATE BOARD OF EQUALIZATION

LEGAL DEPARTMENT
450 N STREET, SACRAMENTO, CALIFORNIA
PO BOX 942879, SACRAMENTO, CALIFORNIA 94279-0082
916-324-2657 • FAX 916-323-3387
www.boe.ca.gov

BETTY T. YEE Acting Member First District, San Francisco

BILL LEONARD
Second District Sacramento/Ontario

CLAUDE PARRISH Third District, Long Beach

JOHN CHIANG Fourth District, Los Angeles

STEVE WESTLY State Controller, Sacramento

> RAMON J. HIRSIG Executive Director

September 8, 2005

#### TO INTERESTED PARTIES:

# BOARD MEETING TO DISCUSS THE BOARD OF EQUALIZATION RULES FOR CALIFORNIA TAX ADMINISTRATION AND APPELLATE REVIEW

The Rules of Practice of the State Board of Equalization (Cal. Code of Regs., tit. 18, § 5010 et seq.) are being revised and incorporated into the *Board of Equalization Rules for California Tax Administration and Appellate Review*. The revised rules will provide more comprehensive information regarding the administrative and appellate review processes for all the tax and fee programs administered by the Board. The new and revised rules will also address areas of concern regarding the issuance of decisions, publication of opinions, the manner in which matters are scheduled for hearing, and the nature of Board hearings.

We invite you to participate in the development of the *Board of Equalization Rules for California Tax Administration and Appellate Review*. A Board Meeting will be held at the Board's headquarters in Sacramento, 450 N Street, on September 28, 2005, 9:30 a.m., for interested parties to obtain more detailed information regarding the proposal. If a quorum is not present at the meeting, Board staff will hold an interested parties meeting.

Enclosed is a table of contents for the proposed new rules. During the week of September 12, 2005, draft copies of the proposed new rules will be posted to the Board's website at www.boe.ca.gov/regs/regscont.htm. Printed copies will be provided upon request. Requests should be sent to Ms. Diane Olson at diane.olson@boe.ca.gov. or 916-322-9569.

Questions should be directed to Mr. Bradley Heller, Tax Counsel, either by e-mail to Bradley.Heller@boe.ca.gov, telephone at 916-324-2657, or by mail at the above address.

Sincerely,

JOHN CHIANC

JC:sk Enclosure

# STATEMENT OF INTENT OF THE STATE BOARD OF EQUALIZATION

The State Board of Equalization understands that taxes are the most sensitive point of contact between citizens and their government, and that there is a delicate balance between revenue collection and freedom from government oppression. The State Board of Equalization recognizes its duty and obligation to the citizens of California to conduct its hearings and adjudicatory proceedings in a manner that protects taxpayers from such oppression. To this end, the State Board of Equalization declares that it is imperative for Board Members to be accessible to their constituents, their subordinates, and other governmental agencies at all times.

The State Board of Equalization also understands that voluntary compliance is the cornerstone of California's taxing system, and the development and dissemination of understandable procedures for revenue collection improve both voluntary compliance and the relationship between taxpayers and their government.

In fulfillment of its constitutional and statutory duties, the State Board of Equalization hereby promulgates regulations governing the administrative and appellate review processes for all of the tax and fee programs administered by the Board. These regulations shall be known as the *Board of Equalization Rules for California Tax Administration and Appellate Review*. It is the intent of the State Board of Equalization that these regulations provide comprehensive procedures for the administrative and appellate review processes, and specifically address areas of public concern regarding the issuance of decisions, the publication of opinions, the manner in which matters are scheduled for hearing, and the nature of hearings held before the State Board of Equalization.

#### **CONTENTS**

#### BOARD OF EQUALIZATION RULES FOR CALIFORNIA TAX ADMINISTRATION AND APPELLATE REVIEW

Title 18, Public Revenues California Code of Regulation

Division 2. State Board of Equalization

## PART 1. STATEMENT OF INTENT OF THE STATE BOARD OF EQUALIZATION

Article 1 Application of this Part 1000 Statement of Intent

## PART 2. REVIEW OF SALES AND USE TAX, TIMBER YIELD TAX, AND SPECIAL TAXES AND FEES

Article 1	Application of this Part
2000	Application of Part
Article 2A	Petitioning Notices of Determination and Notices of Deficiency Assessment
2010	Persons Permitted to File Petitions for Redetermination
2011	Successor's Petition for Reconsideration
2012	Limitation Period
2013	Contents of Petition for Redetermination and Support Documentation
2014	Amendments to Petitions for Redetermination
2015	Accrual of Interest
2016	Filing Petitions for Redetermination Pursuant to the Tax on Insurers Law
2017	Scope of Petition for Redetermination Filed Pursuant to Hazardous Substance Tax
	Law
2018	Petitions for Redetermination Pursuant to Covered Electronic Waste Recycling Fee
2019	Scope of Petitions for Redetermination Pursuant to Water Rights Fee Law
2020	Addresses for Filing Petitions for Redetermination
2021	Assignment and Acknowledgment of Petition for Redetermination
2022	Review of the Petition and Referral to District Office or Audit Group
2023	Assignment of Petition to Appeals Division
Article 2B	Filing a Late Protest
2030	Untimely Petition as Late Protest
2031	Accrual of Interest
2032	No Stay of Collection Activities

Article 2C	Contesting a Jeopardy Determination
2040	A Notice of Jeopardy Determination is Immediately Due and Payable
2041	Persons Who May Petition a Notice of Jeopardy Determination
2042	Contents of Petition for Redetermination of Notice of Jeopardy Determination
2043	Limitation Period for Petition for Redetermination of Notice of Jeopardy
20.0	Determination
2044	Security Requirement for Petitions
2045	Administrative Review of Petition for Redetermination of Jeopardy Determination
2046	Application for Administrative Hearing
2047	Limitation Period for Applications for Administrative Hearing
2048	Contents of Application for Administrative Hearing
2049	Option to Post Security
2049.5	Assignment of Application for Administrative Hearing to Appeals Division
2049.3	Assignment of Application for Administrative Hearing to Appeals Division
Article 3	Claims for Refund
2050	Persons Who May file a Claim for Refund
2051	Limitation Period
2052	Failure to File Timely Claim
2053	Contents of Claim
2054	Contents of Claims for Refund Under Diesel Fuel Tax Law
2055	Claims for Refund Regarding Lost, Unmarketable or Condemned Alcoholic Beverages
2056	Contents of Claims for Refund Filed Under the Cigarette and Tobacco Products Tax Law
2057	Address for Filing Claims for Refund
2058	Acknowledgment of Claim
2059	Review Process and Request for Additional Information
2060	Action on the Claim
2061	Discretion to Grant or Deny Conferences and Hearings
2062	Refunds Over \$50,000
2062	Credits and Offsets
2003	Credits and Offsets
Article 4A	Requests for Innocent Spouse Relief Under the Sales and Use Tax Law
2070	Requests for Innocent Spouse Relief
2071	Reviewing Requests for Innocent Spouse Relief
2072	Request for Reconsideration by the Board
Article 4B	Successor's Request for Relief of Penalty Under the Sales and Use Tax Law
2075	Successor's Request for Relief
	•
Article 4C	Other Requests for Relief of Penalties and Interest
2080	No Independent Right to Oral Board Hearing
2081	Request for Relief for Reasonable Cause
2082	Request for Relief Due to Unreasonable Error or Delay
2083	Request for Relief Due to Reasonable Reliance on Written Advice
2084	Request for Relief Due to Disaster
2085	Addresses for Filing Requests for Relief
2086	Assignment of Requests for Relief
	O

2087	Reviewing Requests for Relief
Article 5 2090	Claims (Inquiry) of Incorrect or Non-Distribution of Local Tax Reviewing Claims for Reallocation of Local Taxes
Article 6 2100 2101 2102 2103 2104 2105 2106 2107	Appeals Conferences Referral to Appeals Division for Appeals Conference Notice of Appeals Conference Rescheduling or Postponing Appeals Conferences Expediting An Appeals Conference Conducting the Appeals Conference Issuing Decision and Recommendation Conference Holder Recommendations Post Appeals Conference Notices
	PART 3. ADMINISTRATIVE REVIEW OF PROPERTY TAXES
Article 1 3100 3110 3111 3120 3121 3130 3131 3132 3133 3134 3135 3136 3140 3150 3151 3160 3161 3162 3163 3164 3170 3171 3180 3190	Petitions for Reassessment of State-Assessed Property and Private Railroad Cars Application of Article Definitions General Provisions Assessment Factor Hearings Time for Filing of Petitions Contents of the Petition Submission of Petition Duplicate Petitions Timeliness of Petition Extensions of Time Evaluation of Petition Submission of Additional Supporting Documents by Petitioner Dismissal of Petition Prehearing Review by Appeals Division of Legal Department Prehearing Conference Oral Hearings—Briefs Oral Hearings—Distribution of Documents Consolidation of Petitions into a Single Hearing Oral Hearing Procedures Waiver of Oral Hearing Oral Hearing Waived—Unresolved Issues Withdrawal of a Petition Notice of Board Decisions; Findings; Transcripts
Article 2 3200 3210 3220 3230	Review of Assessment of Publicly Owned Property Application of Article Definitions Time of Filing Contents of the Application

3240	Submission of Application
3250	Answer to Application
3260	Prehearing Conference
3270	Hearing
3280	Board Appraised Property
3290	Notice of Board Decision
Article 3	Property Tax Welfare Exemption Claim Review Procedures
3300	Application of Article
3310	Definitions
3320	Time for Filing of Petitions
3330	Contents of the Petition
3331	Submission of Petition
3332	Timeliness of Petition
3340	Prehearing Conference
3350	Waiver of Oral Hearing
3360	Briefs
3361	Appeals Division Analysis
3370	Scheduling of Hearing or Board Action
3371	Distribution of Documents
3372	Oral Hearing Procedures
3373	Parties
3380	Notice of Board Decisions
Article 4	Property Tax Sampling Program
3400	Application of Article
3410	Definitions
3420	Time for Filing of Petitions
3430	Contents of the Petition
3440	Submission of Petition
3441	Timeliness of Petition
3442	Acknowledgement and Evaluation of Petition
3450	Prehearing Conference
3451	Waiver of Oral Hearing
3460	Briefs
3461	Appeals Division Analysis
3470	Scheduling of Hearing or Board Action
3471	Distribution of Documents
3472	Oral Hearing Procedures
3473	Parties
3474	Notice of Board Action

## PART 4. APPEALS FROM ACTIONS OF THE FRANCHISE TAX BOARD

Article 1	Application, Definitions, and Jurisdiction
4010	Application of Part
4011	Definitions

4012	Jurisdiction
Article 2 4020 4021 4022 4023	How to File an Appeal from the Franchise Tax Board Basic Appeal Requirements Time for Filing an Appeal Accepting or Rejecting an Appeal Perfecting an Appeal
Article 3 4030 4031 4032 4033 4034 4035	Briefing Schedules and Procedures General Requirements General Briefing Schedule Briefing Schedule for Innocent Spouse Appeals Simplified Briefing Schedule for Small Tax Appeals Briefing Schedule for Homeowners' and Renters' Property Tax Assistance Appeals Discretionary Supplemental Briefing
Article 4 4040 4041 4042 4043	Requesting and Scheduling Oral Hearings Right to Oral Hearing Submission for Decision Without Oral Hearing Appeals Review; Scheduling an Oral Hearing Hearing Summaries
Article 5 4050 4051 4052 4053 4054	Decisions, Opinions, and Frivolous Appeal Penalties Letter Decisions Summary Decisions Formal Opinions Dissenting Opinions Frivolous Appeal Penalty
Article 6 4060 4061 4062 4063	Petitions for Rehearing and Rehearings Finality of Decision Petitions for Rehearing Decisions on Petitions for Rehearing Rehearings
	DADES CEMEDAL DOADD HEADING DROCEDURES

## PART 5. GENERAL BOARD HEARING PROCEDURES

Article 1 5001 5002	Application and Definitions General Application Definitions
Article 2	Requirements of Scheduling Board Hearings
Chapter 2	Meeting Calendars
5003 5004	Required Board Meetings Annual Adoption of Board Meeting Calendar

Chapter 2 5005 5005.1 5005.2 5006 5007 5008	Requesting and Scheduling an Oral Hearing Right to Oral Hearing Acknowledgement of Request for Oral Hearing Consolidation for Hearing or Decision Notice of Hearing and Response Dismissal, Deferral, and Postponement of Hearing Representation at Hearings
Chapter 3	Prehearing Documents and Preparation
5009 5010 5011 5012 5013 5014 5015	Power of Attorney Contribution Disclosure Forms Hearing Summary Additional Briefing Preparation for Presentation of Hearing Presentation of Evidence or Exhibits Witnesses
Article 3 5016 5017	Public Notification of Board Meeting Hearing Agendas Public Agenda Notice
Article 4 5018 5019	Day of the Oral Hearing Arrival Time Sign-In
Article 5 5020 5021 5022 5022.1	Board Meeting Conduct of the Board Meeting Call to Order Order of Business and Time Allocation for Oral Hearings Public Comment
Article 6 5023 5024	Voting Quorum Voting and Decisions
Article 7 5026 5027 5028 5029 5030	Post Hearing Notice of Board Decision Petition for Rehearing Decision on Petition for Rehearing Rehearings Superior Court
Article 8 5031 5032 5033 5034	Correspondence and Public Documents Mailing Address Timeliness of Documents Public Record Fees: Filing, Subpoenas, Transcripts, and Copies